

Message Text

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ACTION PM-04

INFO OCT-01 NEA-10 ISO-00 EB-07 OMB-01 TRSE-00 AID-05

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P 301425Z JAN 76

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C O N F I D E N T I A L BIEURT 0984

SECDEF FOR ASD; ISA; CINCEUR FOR ECJ4/7-SA

E.O. 11652: GDS

TAGS: MASS

SUBJ: FY 1977 MILITARY SECURITY ASSISTANCE

REF: A. STATE MSG 017013/DTG 230319Z JAN 76

B. OUR MSG 0824/DTG 261408Z JAN 76

THE INFORMATION PROVIDED BELOW IS PREDICATED ON THE ASSUMPTIONS THAT BY FY 1977 THE GOL WILL HAVE REESTABLISHED NATIONAL CONTROL OVER ITS INTERNAL SECURITY AND THAT IT WILL BE IN A POSITION POLITICALLY TO CARRY OUT ITS INTERNAL SECURITY MANDATE. ADVERSE IMPACT OF LATEST EVENTS ON LEBANESE SECURITY FORCES (GENDARMERIE AND ARMED FORCES) BEING REPORTED BY SEPTTEL. COMMENTS ARE KEYED TO PARA 6 OF REF A:

A. WE BELIEVE THAT GOL WILL WELCOME THE OFFER OF THE \$5 MILLION CREDIT AGREEMENT AND WILL MAKE EVERY ATTEMPT TO CONSUMMATE IT. HOWEVER, WE HAVE YET TO SEE GOL COMPLETE ALL REPEAT ALL OF THE LEGAL PROCEDURES PRESCRIBED BY THE LEBANESE CONSTITUTION FOR APPROVAL OF SUCH AGREEMENTS. IN EARLY JAN 1976, THE DEFENSE ATTACHE OFFICE RECEIVED A LETTER FROM THE CG OF THE LEBANESE ARMED FORCES (LAF) WHICH INDICATED THAT DEFENSE MINISTER/PM KARAMI HAD ACCEPTED IN PRINCIPLE THE IDEA OF FMS CREDIT IN FY 1976,
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BUT THAT NO FINAL DECISION COULD BE MADE UNTIL INFORMA-

TION CONCERNING INTEREST RATES AND REPAYMENT SCHEDULE WAS AVAILABLE. WITH THE CONSCRIPTION LAW NOW APPROVED BY PARLIAMENT, AND FACING A PROBABLE MAJOR REORGANIZATION OF BOTH THE LAF AND INTERNAL SECURITY FORCES (ISF), IT IS LIKELY THAT GOL WILL BE MORE INTERESTED IN FMS CREDIT THAN BEFORE.

B. IT IS VERY DIFFICULT TO FORECAST MAJOR MILITARY ITEMS TO BE PROCURED AT THIS TIME. ACTUAL ACQUISITION WILL DEPEND ON WHETHER FMS CREDIT IS OFFERED (AND ACCEPTED) IN FY 76 AND HOW RAPIDLY THE LAF AND ISF ARE TO BE REORGANIZED AND RE-EQUIPPED. PROCUREMENT PRIORITIES IN FY 77 (FMS CASH AND CREDIT) WILL LIKELY BE: ARMORED PERSONNEL CARRIERS AND ARMORED CARS; SMALL ARMS (M-16A1 RIFLES AND M-60 MG); COMMAND AND CONTROL EQUIPMENT (PRIMARILY RADIOS); 1/4 AND 2 1/2 TON TRUCKS; AND POSSIBLY TROOP TRANSPORT HELICOPTERS.

C. PROVISION OF CREDIT SUPPORTS A MILITARY REQUIREMENT IN THAT ALL ARMS/EQUIPMENT THAT WOULD BE PROCURED UNDER A CREDIT AGREEMENT ARE ORIENTED TOWARD INTERNAL SECURITY. D. WE ARE AWARE OF NO OTHER MILITARY JUSTIFICATION FOR EXTENSION OF CREDIT.

E. AT THIS TIME, GRANT MILITARY ASSISTANCE TO LEBANON IS LIMITED TO TRAINING. HOWEVER, AS INDICATED IN REF B, WE MAY RECEIVE AN OFFICIAL REQUEST FOR GRANT AID MATERIAL IN THE NEAR FUTURE. THE ONLY RELATIONSHIP BETWEEN CURRENT GRANT TRAINING AND THE CREDIT PROGRAM IS THAT A PORTION OF THE TRAINING PROGRAM IS ALLOCATED TO PROVIDING OPERATOR MAINTENANCE SKILLS FOR EQUIPMENT PROCURED UNDER FMS CREDIT.

F. US SECURITY ASSISTANCE OBJECTIVES FOR LEBANON ARE:

1) TO PROMOTE FAVORABLE BILATERAL RELATIONS WITH LEBANON TO MAINTAIN A PRO-WEST ORIENTATION, PARTICULARLY WITHIN THE LAF; AND 2) TO ASSIST LEBANON IN IMPROVING ITS DEFENSE CAPABILITIES, WITH PARTICULAR REGARD TO THE INTERNAL SECURITY MISSION. IT IS DIFFICULT TO ASSESS HOW LONG IT WILL TAKE THE LAF TO RECONSTITUTE THEMSELVES AS A VIABLE FORCE AGAIN CAPABLE OF ASSURING INTERNAL SECURITY. THEY ARE NO LONGER CAPABLE OF DOING SO BECAUSE OF THE INCREASED RELATIVE COMBAT POWER OF THE LEBANESE LEFT AND SUPPORTING PALESTINIAN FORCES, AND THE PARTIAL DISINTEGRATION OF THE

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LAF IN THE LAST ROUND OF FIGHTING THAT PRECEDED THE SYRIAN INITIATED JANUARY CEASE FIRE. THE LAF NEED A SOURCE OF MODERN EQUIPMENT NOT ONLY TO BRING THEM BACK TO THEIR PREVIOUS CAPABILITY, BUT ALSO TO INCREASE THEIR FORCE LEVELS TO THE POINT THAT THEY ARE ABLE TO GUARANTEE INTERNAL SECURITY. PROVISION OF CREDIT WOULD REASSURE GOL OF CONTINUED US SUPPORT, PERHAPS A CRITICAL POINT AT THIS JUNCTURE IN LEBANESE HISTORY.

G. A CREDIT AGREEMENT WILL NOT ADVERSELY AFFECT THE REGIONAL ARMS BALANCE OR CONTRIBUTE TO AN ARMS RACE AS LAF IS GROSSLY INFERIOR IN SIZE AND STRENGTH TO ARMED FORCES OF NEIGHBORING COUNTRIES.

H. GOL HAS RECEIVED A FEW ARMS AND HAS BEEN PROMISED FINANCIAL ASSISTANCE FROM ARMS FROM ARAB LEAGUE COUNTRIES. WE REMAIN UNABLE AT THIS TIME TO ASSESS TO WHAT EXTENT THIS ASSISTANCE WILL ALLOW GOL TO OBTAIN EQUIPMENT SOLELY ON A CASH BASIS. FUTURE ARAB ASSISTANCE MAY BE DEVOTED ENTIRELY TO REBUILDING THE ECONOMIC INFRASTRUCTURE, WITH NO ASSISTANCE FOR MILITARY PROCUREMENT. WHILE LEBANON IS FAR FROM A POOR COUNTRY, ITS GOVERNMENT PROCESSES ARE SUCH THAT WE CANNOT BE SURE THAT IN ANY GIVEN YEAR MONEY WOULD BE APPROPRIATED TO MATCH LAF'S PERCEIVED NEEDS, PERMITTING CASH PURCHASE.

I. IT WILL BE SOME TIME BEFORE THE FULL ECONOMIC IMPACT OF FOUR PLUS ROUNDS OF CIVIL STRIFE CAN BE FULLY ASSESSED. IF OUTSIDE AID FROM WEALTHY ARAB STATES IS NOT FORTHCOMING, THE DEFENSE BUDGET MIGHT THEN ENCOUNTER DIFFICULTIES. HOWEVER, REPAYMENT OF \$5 MILLION CREDIT SHOULD NOT IN ITSELF PLACE HEAVY OR UNDERSIRABLE BURDEN ON COUNTRY'S RESOURCES.

J. WE HEARD UNOFFICIALLY THAT LAF WAS NEGOTIATING FOR THE PURCHASE OF SOME MILITARY EQUIPMENT FROM BRITAIN, SPAIN AND FRANCE, BUT AS THESE TYPES OF EQUIPMENT ARE NOT AVAILABLE FROM US SOURCES, IT DOES NOT APPEAR TO BE RELEVANT TO THE EXTENSION OF PROPOSED FY 77 CREDIT. AS FAR AS US PROCUREMENT IS CONCERNED, THE LOAN MIGHT ENABLE THE LAF TO BUY SOME ITEMS THAT THEY WILL NEED FOR THE RESTORATION OF THE LAF AND ISF THAT WOULD HAVE TO BE OTHERWISE DELAYED.

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